

ROBERT SCHUMAN CENTRE FOR ADVANCED STUDIES

European

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# Of Number and Narratives: Evidence for Policy-Making in the 21st Century

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Dr Gaby Umbach Director **GLOBAL**STAT Robert Schuman Centre for Advanced Studies European University Institute Florence/Italy

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# **Three Observations**

- Statistics and Politics
- Evidence-based/-informed Policy-Making
- Challenges for Statistics and Data Providers

"Statistics and all forms of quantification in general .. change the world through their very existence, their circulation and their theoretical usage in science, politics or journalism." (Desrosières 2015:333-4)





### **Research base**

### **EUI research project**



#### THE PALGRAVE HANDBOOK OF INDICATORS IN GLOBAL GOVERNANCE







### **JRC Enlightenment 2.0**



## **Statistics and Politics**

The connection between knowing and governing links statistics and politics.

- Statistics are key instruments to quantify, qualify & compare complex processes, structures and situations; as such they are essential for collective political action.

Quantifying and categorising are neither merely neutral nor technical.

- Statistics 'stand in for' abstract concepts & realities and make them measurable.
- The normativity of measuring defines normalcy and deviancy; it creates social reality.
  - Statistics create reality & impact on behaviour. They define and change paradigms, ideas, and relationships between actors.



## Evidence-based/-informed Policy-Making

- Statistics take over different functions in EB/IPM
- Both statistics and EB/IPM have 'knowledge and governance effects'
- New characteristics arise:
  - Systemic conditions alter (participation, network governance)
  - 'Data cultures' emerge (new avalanche of indicators)
  - New forms of knowledge become relevant ('post-metrological trends')
  - Statistics can become advocacy / policy tools
  - New qualitative functions (evaluation, performance, monitoring, benchmarks)
  - New linkage between knowledge and power



### Challenges for Statistics and Data Providers

- **Openness to public scrutiny & contestation** (Normative character & implications: What narratives & power structures emerge from production and use of statistics)
- **Participatory structures in political systems** (*Tendency of epistemic community-building: Statistics as opportunity structure; Framing potential; Participation; Co-creation*)
- Institutional capacity to select, evaluate & process data (Difficulty of common understandings / Oversimplification of complexity: Statistics are part of knowledge production process; Discourse & deliberation in evidence-based processes)
- Institutional requirements to guarantee neutrality of / access to data (Who defines what at which stage; Responsiveness statistics creation–policy context; Multiple/strategic/value-based use to support interests & aims; knowledge brokers)
- Instrumental limits ('Rhetoric-Reality Gap'; 'Means-Ends Dilemma'; Difficulty of common understandings; Oversimplification of complexity; Life-cycles of paradigms: 'Ecology of indicators'; 'Data cultures'; One-size-fits-all; Politicisation)